# TITLE 42 PAY MODEL

## **GUIDANCE FOR SPRING INCREASES**

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#### TITLE 42 PAY MODEL

#### **GUIDANCE FOR SPRING INCREASES**

#### I. **INTRODUCTION**

At NIH, "Title 42" scientists are appointed under one of two statutory authorities – 42 USC 209(f) or 42 USC 209(g) (hereinafter referred to as Title 42 (f) and (g), respectively). Under the NIH Title 42 Pay Model, the authority under which a scientist is appointed has not, until now, been a factor in determining pay increase eligibility- i.e., it has made no difference whether the scientist was appointed under Title 42 (f) or (g). That changed, however, in August 2004, when HHS issued new policy governing the use of Title 42 (f), including new provisions regulating the frequency and amount of annual pay increases. As a result, annual pay increase provisions for Title 42 (g) and Title 42 (f) employees now differ. To make this delineation clearer, the guidance for 2005 "Guidance for Spring Increases" that follows now contains separate instructions for (g) and (f).

#### II. **IMPACT OF NEW HHS TITLE 42 (f) POLICIES**

Because the new HHS policy only affects Title 42 (f) scientists, **NOT** Title 42 (g), it is particularly important to understand which scientists are appropriately appointed under each of these authorities. For ease of reference, general guidance is provided below, as is a summary of changing and unchanging pay provisions.

Appointing Authorities:

#### Title 42 (f): Includes

- Senior Investigators in the Intramural Programs [Title 42 Pay Model Intramural (Basic) and Intramural (Clinical) Categories, Band IV, except Senior Scientists and Senior Clinicians]
- Extramural and other IC and NIH scientists whose qualifications and responsibilities meet Title 42 criteria (including certain HSAs, SRAs, Program Administrators, Program and Project Officers, Division Directors, and senior IC and/or NIH Office of the Director staff, etc.) [Title 42 Pay Model Extramural Category, all Bands]

#### Title 42 (g): Includes

Research Fellows, Senior Research Fellows, Staff Scientists, Staff Clinicians, Investigators (Tenure Track), Senior Scientists and Senior Clinicians. [Title 42 Pay Model Intramural (Basic) and Intramural (Clinical) Categories, Bands I, II, and III and Band IV, except Senior Investigators]

#### **Pay Provisions Remaining Unchanged:**

"Spring" Timeframe: Normally, will begin each year on the first pay period on or after April 1, and end on the first pay period on or after June 1. For 2005, however, to accommodate processing of comparability increases for Title 42 (g) scientists, and to permit implementation of new HHS policies for Title 42 (f) scientists, the "spring" timeframe will begin with the pay period starting May 15 and end with the pay period beginning August 7.

For Both Title 42 (g) and Title 42 (f) Scientists: In accordance with requirements of the NIH Title 42 Pay Model:

- Scientists will continue to be eligible for annual performance-based "spring" pay adjustments
- Scientists will continue to be eligible quadrennial increases, to be made effective during the "spring"

For Title 42 (g) Scientists: In accordance with requirements of the NIH Title 42 Pay Model:

- Scientists in Intramural (Basic), Band I may continue to receive annual increases of up to 5 percent.
- Scientists in Intramural (Clinical), Band I will continue to receive pay adjustments in accordance with the NIH PGY scale on their anniversary dates
- Scientists in Intramural (Basic) and (Clinical), Bands II, III, and IV may continue to receive annual increases of up to 2 percent, provided the average annual adjustment for all eligible IC scientists does not exceed 1 percent.

#### **Changing Pay Provisions:**

#### For Title 42 (f) Scientists:

- Scientists will be eligible for one annual performance-based increase of no more than 6 percent per year.
- The base pay maximum for scientists under Title 42 (f) is increased to \$212,000.
- The IC average increase for Title 42 (f) scientists cannot exceed 4 percent. This is not a 4 percent pool of money, but rather an average of the percentage increase awarded to each eligible Title 42 (f) scientist.

#### III. SPECIAL GUIDANCE FOR SPRING 2005

The Director, NIH, recently approved a 2005 comparability increase for employees appointed under Title 42 (g) only, effective January 9, 2005. To provide for timely "spring" increases, but at the same time to avoid both the processing of multiple corrective actions for Title 42 (g)

scientists that would otherwise be required, and delays in effecting increases for Title 42 (f) scientists due to implementation of new HHS requirements, the following steps will be taken:

- For "Spring" annual adjustments, the effective date will be April 3, 2005. An exception will be required to process late annual adjustments received after August 7, 2005, and the effective date will be the next pay period after final OHR clearance (i.e., clearance by the Office of the Director, Client Services Division (CSD) and the Special Programs Branch, CSD) is granted.
- For "Spring" quadrennial adjustments, the effective date will be the beginning of the pay period following their approval by the servicing Operations Branch of the CSD, OHR. Quadrennial adjustments submitted too late to be made effective by August 7 will be considered late actions and will require an exception to process.

#### SPRING INCREASE GUIDANCE FOR TITLE 42 (g)

#### A. Annual Adjustments for Title 42 (g):

- 1. For scientists in Intramural (Basic), Band I, the IC Director may grant:
  - Individual scientists in Tercile 1 up to a 5 percent adjustment without further review
  - Individual scientists in Terciles 2 and 3 up to a 2 percent adjustment without further review
  - Individual scientists in Terciles 2 and 3 up to a 5 percent adjustment following review and recommendation by the IC Standing Committee

PROVIDED that the scientist received an Acceptable annual rating and that the proposed adjustment will not result in movement into the next higher Pay Band.

**2.** For scientists in Band I (Clinical): Clinical Fellows are not eligible for "spring" increases per se, but rather will receive adjustments on their anniversary date. ICs should process individual actions to effect such increases, which must be made in accordance with the requirements and provisions of the standardized NIH PGY Scale

PROVIDED that the scientist received an Acceptable annual rating and that the proposed adjustment does not result in movement into the next higher PGY rate or above PGY 10.

- 3. For scientists in Intramural (Basic) and (Clinical) Bands II, III, and IV (including Senior Scientists and Senior Clinicians, and excluding Senior Investigators), the IC **Director may grant:** 
  - Individual scientists up to a 2 percent adjustment without further review

<u>PROVIDED</u> that the IC's combined increase for all <u>eligible</u> scientists in these Bands averages no more than 1 percent. This is not a 1 percent pool of money, but rather an average of the percentage increase awarded to each eligible IC scientist in these combined Bands. *Eligible* scientists are those who received an Acceptable annual rating and for whom the proposed adjustment will not result in movement into the next higher Band, or base salary that for the first time exceeds EX-I (currently \$180,100), or total compensation above \$200,000. Scientists whose base pay already exceeds EX-I are eligible, in accordance with these same provisions.

*Ineligible* scientists must be excluded from calculation of the IC's 1 percent average. That is, they may not be counted as receiving a zero percentage increase and factored into the average calculation.

4. NCC review is required for Title 42 (g) annual adjustments:

- Greater than 5 percent for scientists in Band I (Intramural (Basic) (except for Clinical Fellows, who must be paid in accordance with the NIH PGY scale)
- Increases for Clinical Fellows exceeding the applicable PGY rate or PGY 10
- Greater than 2 percent for scientists in Intramural (Basic) or (Clinical) Bands II, III, and IV
- That would cause a scientist's base pay to exceed the pay band
- That would cause a scientist's base pay to exceed EX-I for the first time
- That would cause a scientist's total compensation to exceed \$200,000

Increases approved by the NCC are not included in the 1 percent limitation on average increases in Bands II, III, and IV, as described in item A.3 above.

#### B. Quadrennial Increases for Title 42 (g):

- 1. For scientists in the Intramural (Basic) and (Clinical) Categories, in Bands II (except Senior Research Fellows), III and IV (Senior Scientists and Senior Clinicians), the **IC Director may grant:** 
  - Increases of greater than 2 percent every 4 years, following review by the IC Standing Committee, and based on pay factors as described in the Title 42 Pay Model as well as the criteria and requirements as defined in the IR Sourcebook

PROVIDED that the proposed increase does not result in movement into the next higher Band, or cause base pay to exceed EX-I (currently \$180,100) or total compensation to exceed \$200,000. (Increases may be granted to scientists whose base pay already exceeds EX-I, in accordance with these same provisions.)

NOTE: Quadrennial increases are not available to scientists in Intramural (Basic) or (Clinical), Band I, or to Senior Research Fellows in Band II. Scientists who receive a spring quadrennial increase are ineligible to receive a spring annual increase.

#### 2. NCC review is required for quadrennial adjustments:

- That would cause a scientist's base pay to exceed the pay band
- That would cause a scientist's base pay to exceed EX-I for the first time
- That would cause a scientist's total compensation to exceed \$200,000

#### C. Documentation and Processing Requirements for Title 42 (g):

## 1. For Annual Adjustments Approved by the IC Director:

• A table listing the scientists approved for an annual adjustment, and including the following information, should be submitted electronically (preferably an Excel spreadsheet) to the Office of the Director, CSD, OHR (Diane Sullivan), and to the Special Programs Branch, CSD, OHR (Jane Spencer).

- ➤ Name
- > Title
- Series
- > Current Pay Band Category, Band, Tercile
- > Proposed Tercile
- > Current Base Pay
- Proposed Base Pay
- > Percent Increase
- A certifying memo, signed by the IC Director and servicing Branch Chief of the CSD, OHR, should be submitted to Jane Spencer (Building 31, Room 1C-39), verifying adherence to the 1 percent average increase requirement for annual adjustments in Bands II, III, and IV combined.

#### 2. For Title 42 (g) Intramural Quadrennial Increases Approved by the IC Director:

- Individual requests must be submitted to the servicing Operations Branch of the CSD, OHR, in support of each proposed increase. Normal IC, OIR and OHR review requirements apply. Documentation must include a memorandum approved by the IC Director describing the merits of the proposed increase and justifying the salary level proposed based on the pay factors and criteria described in the Title 42 Pay Model. Verification that the IC Standing Committee has reviewed the request must also be included.
- A final table listing the scientists approved for a quadrennial increase, and including the following information, must be submitted electronically in an EXCEL spreadsheet to the Special Programs Team, CSD, OHR (Jane Spencer).
  - > Name
  - Professional Designation
  - > Organizational Title, if any (e.g., Chief, Section on . . . etc.)
  - > Series
  - > Current Pay Band Category, Band, Tercile
  - > Proposed Tercile
  - > Current Base Pay
  - Proposed Base Pay
  - Percentage Increase
  - > Date of Last BSC Review

#### 3. For Pay Actions Requiring NCC Review:

Requirements for submission of cases to the NCC are listed at http://hr.od.nih.gov/employment/Title42/NCCCaseRequirements.pdf A checklist for internal use ("Checklist for NCC Cases") is also available at http://hr.od.nih.gov/employment/Title42/NCCChecklist.pdf.

#### SPRING INCREASE GUIDANCE FOR TITLE 42 (f)

#### A. Annual Adjustments for Title 42 (f) (See Appendix 1 for more details):

- 1. As an adjunct to their 2004 performance rating, Title 42 (f) scientists in the Intramural Programs (i.e., Senior Investigators) will develop a one-page self-assessment describing their performance and accomplishments. Based on their rating and selfassessment, as well as a further assessment completed by supervisors, Scientific Directors will recommend pay increases to the IC Director in accordance with the provisions in A.3. below.
- 2. Similarly, **non-intramural Title 42** (**f**) **scientists** will develop a one-page self-assessment. Based on their 2004 performance rating and self-assessment, as well as a further assessment completed by supervisors, the IC Director will make pay decisions in accordance with the provisions in A.3. below.
- 3. Appendices 2 and 3 contain guidelines for use in making performance assessments and associated pay recommendations and decisions for intramural and non-intramural scientists respectively.
- **4.** IC Directors may approve performance-based pay increases for individual Title 42 (f) scientists of up to 6 percent, provided that the IC average of all increases for Title 42 (f) scientists does not exceed 4 percent and individual base pay does not exceed \$212,000. This is not a 4 percent pool of money, but rather an average of the percentage increase granted to each eligible Title 42 (f) scientist. Pay increases are expected to be granted in varying amounts to individual employees, reflective of distinction in performance.

All pay increases must be fully documented and justified. See Appendix 1.

- 5. NCC review is required for all annual adjustments for scientists in the Senior Scientific Leaders category. In addition, NCC review (following review by the IC Standing Committee and approval by the IC Director) is required for annual adjustments that would cause:
  - A scientist's base pay to exceed the pay band
  - A scientist's base pay to exceed EX-I for the first time
  - A scientist's total compensation to exceed \$212,000

#### **B.** Quadrennial Increases:

1. For Senior Investigators, the IC Director may grant quadrennial increases of greater than 6 percent every 4 years, following review by the IC Standing Committee and based on pay factors as described in the Title 42 Pay Model as well as the criteria and requirements as defined in the IR Sourcebook

PROVIDED that the proposed increase does not result in movement into the next higher Band or cause base pay to exceed EX-I (currently \$180,100) for the first time or total

compensation to exceed \$212,000. (Increases may be granted to scientists whose base pay already exceeds EX-I, not to exceed \$212,000, in accordance with these same provisions. Because HHS policy limits Title 42 (f) scientists to one annual pay increase, recipients of a quadrennial increase cannot also receive an annual 0 - 6 percent pay increase.

#### 2. For scientists in the Extramural Category:

A quadrennial review process for extramural scientists remains to be developed. Until such time as it is completed and implemented, quadrennial adjustments for extramural scientists in these pay bands must be reviewed by the NCC and approved by the Director, NIH, or designee.

- 3. NCC review (following review by the IC Standing Committee and approval by the IC Director) is required for quadrennial adjustments:
  - For all scientists in the Extramural Category
  - That would cause a scientist's base pay to exceed the pay band
  - That would cause a scientist's base pay to exceed EX-I for the first time
  - That would cause a scientist's total compensation to exceed \$212,000

#### C. <u>Documentation and Processing Requirements</u>:

- 1. See Appendix 1 for documentation and processing requirements for spring increases that do not require NCC review.
- 2. Requirements for submission of cases to the NCC are listed at http://hr.od.nih.gov/employment/Title42/NCCCaseRequirements.pdf A checklist for internal use ("Checklist for NCC Cases") is also available at http://hr.od.nih.gov/employment/Title42/NCCChecklist.pdf.

#### **APPENDIX 1**

### NIH Policy for Performance-Based Annual Salary Increases for Title 42 (f) Scientists

#### **PURPOSE**

This document explains how NIH will implement the HHS policy regarding salary increases for intramural and non-intramural Title 42 (f) scientists.

#### **BACKGROUND**

Automatic cost-of-living adjustments do not apply to Title 42 (f) appointments, nor does the NIH Director have authority any longer to allow across the board cost-of-living comparability adjustments for Title 42 (f) appointments. All pay increases will be performance-based and will be consistent with the employee's annual performance appraisal. There will only be one pay increase per year.

# 2005 PROCESS FOR INTRAMURAL SENIOR INVESTIGATORS AND EXTRAMURAL NIH SCIENTISTS $^{\ast}$

Each IC should establish its own internal timeline to assure that this process is completed in sufficient time to permit processing of pay increases by the *August 7* deadline.

The following procedures will be in effect for 2005 and will be reassessed for 2006 and future years.

Who	Documentation
Title 42 (f) scientists	A self-assessment NTE one page should be prepared and provided to the supervisor-of-record. This self-assessment should cover the rating period and demonstrate scientific leadership focusing on results and outcomes that address the elements of the performance contract. To the extent possible, meaningful quantitative accomplishments should be documented, but the assessment should also provide a qualitative evaluation of the importance, significance, and difficulty of the accomplishments. The attached guidelines (see Appendix 2) may be helpful in preparing the self-assessment.
Supervisors	A performance assessment (supplemental to the 2004 performance rating) should be prepared by the supervisor-of-record and submitted through supervisory channels to the IC Director. For Title 42 (f) scientists receiving a rating of "Acceptable" the supervisor's assessment should include an initial pay increase (0 – 6 percent) recommendation. The performance assessment should evaluate scientific leadership in the context of the performance plan and the position's responsibilities. The attached guidelines (see Appendix 2) may be helpful in preparing the supervisor assessment.
	Distinctions in pay increases will be expected to reflect distinctions in performance. Pay increases for certain employees may be limited by base salary or total compensation caps. All pay increases must be fully documented and justified.
Scientific Directors (For Intramural)	Scientific Directors will recommend to the IC Director annual pay increases (0 – 6 percent) for Title 42 (f) scientists receiving a rating of "pass." Distinctions in pay increases will be expected to reflect distinctions in performance. Pay increases for certain employees may be limited by base salary or total compensation caps. All pay increases must be fully documented and justified.

IC Director	<b>Extramural:</b> IC Directors will review supervisory pay recommendations and approve increases for individual scientists of between 0 and 6 percent.		
	Intramural: IC Directors will review the recommendations of the Scientific Director for intramural scientists and approve pay increases of between 0 and 6 percent.		
	PROVIDED		
	That no increase results in base pay greater than \$212,000.		
	That the IC average of all increases for Title 42 (f) scientists does not exceed 4%.		
	Distinctions in pay increases will be expected to reflect distinctions in performance. Pay increases for certain employees may be limited by base salary or total compensation caps. Pay increases for scientists in the Senior Scientific Leaders category requires NCC review and approval of the Director, NIH, or designee.		
IC	Will provide to OHR an electronic listing of all scientists (preferably an EXCEL spreadsheet) receiving a performance-based increase, with the following information:  Name Empl ID Title Series Current Pay Ban Category, Band, Tercile Proposed Tercile Current Base Pay Percentage increase  Also, the justifications for pay increases will be provided to OHR.  A certifying memo, signed by the IC Director and servicing Branch Chief of the Client Services Division, OHR, should be submitted to Jane Spencer (Building 31, Room 1C-39), verifying adherence to the 4 percent average increase requirement.		
OHR	OHR will review the justifications for increases and process increases based on the information provided.		
IC	Will provide copies of all Title 42 (f) annual assessments and pay increases to the DDIR/OIR or DDER/OER.		
DDIR/OIR and DDER/OER	Will assess the distribution of intramural and non-intramural pay increases respectively, identify any concerns and develop needed corrections to the process.		

<sup>\*</sup>For the purpose of this document "Extramural Scientists" include scientific staff within the ICs whose primary responsibilities concern extramurally-supported research (rather than research performed at NIH) and non-intramural scientists whose responsibilities are in direct support of the IC Director's office (such as in the area of science policy, program evaluation, etc.) or of the NIH OD, but excludes IC Directors and Deputy Directors.

#### **APPENDIX 2**

## Guidelines for Annual Performance Assessment for NIH Intramural Title 42 (f) Scientists

For the past year, please address the following:

- Peer-reviewed manuscripts published or accepted for publication
- Review articles published or accepted for publication
- Seminar and symposium talks presented; invitations received
- Participation in grant reviews
- Participation as ad hoc reviewer for journals
- Participation on NIH committees
- Participation in NIH interest groups
- Collaborations within NIH
- Collaborations outside NIH
- Mentoring and training activities
- Budget/resource management
- Honors and awards received this year
- Other notable accomplishments during the past year not reflected above

Provide one paragraph outlining research goals for the coming year

#### **APPENDIX 3**

### Guidelines for Annual Performance Assessment for NIH Extramural Title 42 (f) Scientists

Recognizing that responsibilities vary greatly among NIH extramural scientists, it was felt that some guidelines for annual performance assessments might nevertheless be helpful. The assessment should demonstrate the scientific leadership displayed by the employee during the assessment period and within the context of the position's responsibilities and the performance contract. When possible, meaningful quantitative measures should be included but not to the exclusion of a qualitative evaluation conveying the importance, significance, or difficulty of the accomplishments. In addition to core business activities listed for Scientific Review Administrators and Extramural Program Officials, scientific accomplishments that enhance the employee's ability to perform may be documented. However, the core business activities should be the primary focus of the assessment. The following lists are areas that might be appropriate to consider for certain realms of responsibility. Not all areas are required or even appropriate. Indeed, some of the activities listed below that might be pursued as outside activities may be discouraged or disapproved for certain extramural scientists depending on the responsibilities of the NIH position held. Thus the items on these lists are neither required nor comprehensive, but are meant only to serve as examples of items that may be appropriate to address. Participation in any activity must meet all ethics and conflict of interest standards.

#### **Scientific Review Administrators**

#### Core Activities

- Timely assignments of applications
- Consistent recruitment of highly-qualified and diverse review panels
- Timely mail-outs for review meetings
- Timely release of summary statements
- Successful completion of an appropriate review workload
- Timely submission of nomination slate(s)
- Appropriate interactions, cooperation and teamwork with other NIH staff
- Dissemination of information about NIH and NIH peer review to NIH stakeholders

#### Other Professional Activities

- Participation on NIH committees
- Participation in NIH interest groups
- Collaborations within NIH
- Collaborations outside NIH
- Mentoring and training activities
- Budget/resource management
- Peer-reviewed manuscripts published or accepted for publication
- Review articles published or accepted for publication
- Seminar or symposium talks presented
- Participation in grant or journal reviews
- Participation on editorial boards
- Other notable accomplishments not reflected above

#### **Extramural Program Officials**

#### **Pre-application Activities**

- Dissemination of information on NIH programs and goals
- Development of initiatives

#### Post-Review/Pre-Award Activities

- Development of funding plans, based on IC priorities
- Dissemination of advice to unfunded applicants

#### Post-Funding and ongoing Activities

- Administration of the timely and accurate payment of grants
- Administration of funded grants/cooperative agreements/contracts to improve performance, through monitoring of scientific progress and active oversight of compliance with policies
- Portfolio analysis
- Positive interactions with other NIH ICs with shared programmatic goals
- Positive interactions with IC stakeholders, such as health voluntaries
- Participation in planning and evaluation activities
- Planning and organizing workshops

#### **Other Professional Activities**

- Participation on NIH committees
- Participation in NIH interest groups
- Collaborations within NIH
- Collaborations outside NIH
- Representation of the IC in NIH, federal, and other scientific, leadership and managerial activities
- Mentoring and training activities
- Budget/resource management
- Peer-reviewed manuscripts published or accepted for publication
- Review articles published or accepted for publication
- Seminar or symposium talks presented
- Participation in grant or journal reviews
- Participation on editorial boards
- Other notable accomplishments not reflected above

#### **Extramural Division and Office Directors and Deputy Directors**

- Scientific and managerial leadership in extramural activities
- Evidence of emphasis on preventive health measures (Preventing Disease and Illness)
- Leadership in preparing for and effectively responding to Bioterrorism and other public health emergencies (Protecting our Homeland)
- Improvement of health outcomes (Preventing Disease and Illness)
- Improvement of the quality of health care (21<sup>st</sup> Century Health Care)
- Advancement of science and medical research (Improving Health Science)
- Leadership and participation in NIH Roadmap activities
- Recruitment and retention of a highly-qualified and diverse staff
- Mentoring and training activities
- Development of funding plans based on IC priorities
- Administration of the timely and accurate payment of grants
- Administration of funded grants/cooperative agreements/contracts to improve performance, through monitoring of scientific progress and active oversight of compliance with policies
- Oversight of budget/resource management

- Effective management of staff to achieve the IC and NIH goals
- Dissemination of scientific information to relevant stakeholders
- Dissemination of information on IC and NIH programs and goals, including development of initiatives
- Representation of the IC in NIH, Federal, and other scientific, leadership, and managerial activities
- Representation of the NIH in Federal, scientific, leadership and managerial activities
- Peer-reviewed manuscripts published or accepted for publication
- Seminar or symposium talks presented
- Participation on editorial boards
- Oversight of compliance with relevant EEO laws, regulations and NIH EEO policies
- Leadership in ensuring that all employees are trained on the statutes and regulations governing conflict of interest, standards of conduct, outside activity prior approval process, representational activities, salary supplementation, post-employment, political activity, awards, honorary degrees, prohibited gifts, impartiality, and related ethics provisions, and their responsibility for compliance
- Leadership in ensuring timely submission of and review of requests to determine real, apparent, or potential conflict of interest
- Other notable accomplishments not reflected above